

Message Text

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PAGE 01 LIMA 06361 291516Z

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ACTION ARA-20

INFO OCT-01 ADP-00 LAB-06 SIL-01 AID-20 RSR-01 RSC-01 /050 W

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FM AMEMBASSY LIMA

TO SECSTATE WASHDC PRIORITY 6863

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EO 11652: N/A

TAGS: ELAB, PE

SUBJECT: REVIEW OF REGIONAL AIFLD CONTRACT

REF: STATE 151613

1. THERE IS NO PERU COUNTRY AIFLD PROGRAM. FOLLOWING RESPONSE KEYED TO PARAGRAPH 3 RELATES TO ACTIVITIES OF AIFLD IN PERU FUNDED UNDER REGIONAL CONTRACT (PRIMARILY FRONT ROYAL GRANTS AND PRESENCE IN PERU OF AIFLD REGIONAL ACCOUNTANT):

A) AIFLD ACTIVITIES UNDER THIS AND OTHER GRANTS IN PERU ARE CENTRALLY FUNDED BY AID/W AND ARE PRIMARILY OF A HOLDING NATURE, BUT THEY OBVIOUSLY HAVE DEVELOPMENTAL ASPECTS. THEY ARE IMPORTANT TO THE CONTINUED EFFECTIVE FUNCTIONING OF PERU'S ORIT AFFILIATE, THE CONFEDERATION DE TRABAJADORES DEL PERU (CTP), AND TO THE SURVIVAL IN DIFFICULT TIMES OF DEMOCRATICALLY ORIENTED TRADE UNIONS. LARGE-SCALE AIFLD AID-FUNDED EDUCATION PROGRAM WAS TERMINATED 1970 AT REQUEST OF HOST GOVERNMENT, BUT HOST GOVERNMENT HAS NOT OBJECTED TO PRESENT LOW-LEVEL AND LOW-PROFILE AIFLD ACTIVITIES.

B) VERY LITTLE INSTITUTIONALIZATION HAS RESULTED FROM AIFLD EDUCATIONAL ACTIVITIES BECAUSE OF MILGOV/CTP DIFFERENCES AND MILGOV FAVORITISM AND ALLEGED FINANCIAL SUPPORT OF A RIVAL ORGANIZATION. HOUSING AND CREDIT CO-OP FOUNDED WITH EXTENSIVE AIFLD AND AID ASSISTANCE, HOWEVER,

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PAGE 02 LIMA 06361 291516Z

IS WORKING WELL ON ITS OWN--IMPORTANT AND EXPANDING.

C) BARRING CHANGE IN POLITICAL SITUATION, THERE IS LITTLE PROSPECT OF INSITUATIONALIZING ACTIVITIES WITH LOCAL FUNDING OVER NEXT COUPLE OF YEARS.

D) MOST OF PRINCIPAL CTP LEADERS HAVE HAD AIFLD TRAINING, AS HAVE MOST ACTIVE MAJOR LEADERS OF CONSITUENT UNIONS AND SOME UNIONS NOW INDEPENDENT OR AFFILIATED TO OPPOSING FEDERATIONS. SINCE LEADERS OF DEOMOCRATIC UNIONS IN PERU, ALMOST WITHOUT EXCEPTION, HOLD ELECTIVE POSITIONS, AND SINCE PERUVIAN LABOR LAW THEORETICALLY PROHIBITS APPOINTED UNION BUREAUCRACY, THERE IS INEVITABLE SUBSTANTIAL FALL-OUT WHEREBY LARGE NUMBER OF FORMER TRAINEES NO LONGER HOLD LABOR UNION POSITIONS. THIS FALL-OUT EXACERBATED BY MILGOV FAVORITISM OF COMPETING UNIONS. NEITHER MISSION OR AIFLD HAS EFFECTIVE FOLLOW-UP SYSTEM, THOUGH UNSYSTEMATIC EFFORTS ARE MADE.

E) DIRECT AIFLD PROGRAM AIMED ENTIRELY AT CTP, WHICH REPRESENTS PERHAPS 30 PERCENT OF TRADE UNION SECTOR. GIVEN POLITICAL ORIENTATION OF OPPOSING SECTORS, AFL/CIO TIES WITH CTO THROUGH ORIT AND MINIMAL NATURE OF PRESENT PROGRAM, EXPANSION OF MAJOR TARGET DIFFICULT. HOWEVER, MAJOR FOCUS OF EMBASSY/MISSION LABOR PROGRAM NOW THROUGH ITS'S WHICH HAVE EMBRACED SOME NON-CTP GROUPS AND WHICH HAVE POTENTIAL OF REACHING BROADER TARGET.

F) SAME BASIC OBJECTIVES UNLESS POLITICAL SITUATION CHANGES.

G) N/A

H) INCLUDED IN CASP. MEDIUM PRIORITY TO EMBASSY.

I) FEW, IF ANY.

J) CONTINUE AS HOLDING OPERATION.

2. AIFLD REGIONAL ACCOUNTANT PRESENTLY ON HOME LEAVE.
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PAGE 03 LIMA 06361 291516Z

THIS RESPONSE THEREFORE NOT DISCUSSED WITH HIM.
BARNEBEY

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NNN

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